

ESF 13 - Public Safety and Security Annex, 2015

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Coordinating Agency : PA State Police

Primary Agency(ies) : PA State Police

Support Agency(ies) : PA Fire Commissioner's Office
PA Liquor Control Board
PA Game Commission
PA Office of Homeland Security
PA Department of General Services
PA Department of Corrections
PA Department of Military & Veterans Affairs
PA Fish & Boat Commission

I. Introduction

A. Purpose

1. To establish policies and procedures for guidance of law enforcement agencies in support of any and all emergency type operations, necessitating PSP Command and response.
2. To outline responsibilities for incidents and response at a State Correctional Institutions (SCI).

B. Scope of Operations

1. Public safety and security will involve statewide response to provide law enforcement operations during any natural or man-made disaster.

II. Situation and Assumptions

A. Situation

1. During times of disaster and general states of emergency, additional police services may be required to man traffic and access control points within affected and/or threatened area(s).
2. Law enforcement may be requested at shelters; mass care centers; reception centers and vital infrastructures to maintain security and promote a safe environment.
3. State, county, and local resources may be used to assist or augment the Department of Corrections (DOC) in physical security of a correctional institution, to restore order while mitigating damage to property and threats of physical violence to other inmates, employees and the general citizenry.

B. Assumptions

1. The coordination and relocation of PSP resources, during disaster response, may be required in support of the overall law enforcement effort.
2. During the evacuation of an area, coordination of activities may necessitate the relocation or movement of prisoners from a State Correctional Institution. Assistance to the State Correctional Institutions (SCI) by other Commonwealth departments/agencies and counties, outside of the PSP, will be provided when needed to meet emergency demands.

III. Concept of Operations

A. General

1. Law enforcement operations during emergency disaster(s) are the responsibility of each police agency within their assigned jurisdiction, unless a single command is established.
2. The implementation and operational aspects of an evacuation plan for any SCI must remain with the DOC/PSP commanders in coordination with municipal officials.
3. PSP will assist political subdivisions with law enforcement duties, which include but are not limited to, traffic control and security in support of disaster operations when requested and subject to operational considerations.
4. Civil disturbances are public crises which may occur with or without warning and may adversely impact significant portions of the general population.
5. Any emergency may become a crime scene, with evidence preservation being a priority for all responders, immediately after life safety measures and property preservation.

B. Organization

1. PSP personnel are assigned to fifteen Troops, operational Bureaus, and that of the PA Turnpike. Each troop has primary responsibility within its assigned area of command
2. The PSP will assume command and coordination of police operations which extend beyond the capabilities of municipal police, when such request is made.
3. The DOC has facilities throughout the Commonwealth, and may assume overall incident command for deployment of law enforcement agencies at their correctional institutions, unless a unified command is established.

IV. Responsibilities

A. Coordinating Agency

1. Pennsylvania State Police (PSP)
 - a. Conduct traffic enforcement and criminal investigations in areas of primary PSP jurisdiction and assist local jurisdictions as requested.
 - b. Collect and report to the Pennsylvania Emergency Management Agency (PEMA) any information on major or significant disaster effects and problems that may lead to a major emergency or danger.
 - c. Assist in the dissemination of essential public safety and security information and instructions in support of disaster operations.
 - d. Provide assistance for state, county and municipal emergency operations.
 - e. Assist with the establishment of emergency mortuary facilities and aid in identification of the deceased.
 - f. Augment the communication systems of PEMA.
 - g. Provide initial response to any terrorist event and provide liaison with FBI Joint Operations Center.
 - h. Provide airlift and highway escort for the movement of key emergency management personnel and critical support equipment to the disaster area when feasible and subject to PSP aviation regulations.
 - i. Notify the State Emergency Operations Center (SEOC) and provide an Emergency Preparedness Liaison Officer (EPLO), and response team when necessary, whenever a major prison disturbance, disaster or hazard occurs.
 - j. Develop and maintain procedures for emergency support in the event of a major disturbance, disaster or hazard at an SCI facility in conjunction with the DOC.
 - k. During civil disturbances, execute such orders and guidance as the Governor may provide.
 - l. Serve as primary Commonwealth agency for law enforcement during incidents involving civil disturbance and coordinate law enforcement in support of municipal agencies.
 - m. Prepare plans for the incorporation of National Guard assets in support of law enforcement activities.
 - n. Collect information on fatalities during disasters and provide that information to the Department of Health (DOH) EPLO.

- o. On request of the Governor, enforce the suspension of the sale of alcoholic beverages, firearms, explosives, combustibles or other items the Governor feels are detrimental to disaster emergency situations.
- p. Establish traffic access control points and traffic patterns in the immediate area of special events and for natural or human-caused disasters to aid in the security and containment of an area.
- q. Provide security surveillance, intelligence support and information to law enforcement agencies relative to criminal activities at major special events and during disasters, as requested.
- r. Assist in the establishment of a consistent process for issuing identification badges to emergency responders and other key personnel who need access into controlled areas.
- s. Provide security, in conjunction with the United States Marshal Service (USMS), in transporting prophylaxis and vaccines from the Strategic National Stockpile (SNS) to the Receipt, Shipping and Storage (RSS) sites.
- t. Provide and manage security at Points of Distribution (POD) sites for the SNS system within areas of primary PSP jurisdiction. PSP will assist local jurisdictions in providing POD security subject to operational and resource limitations.
- u. Provide special tactical operations units, such as Special Emergency Response Teams (SERT), K-9 or Hazardous Device and Explosive Sections (HDES), to support local agencies or augment National Guard units.
- v. Provide force protection for emergency responders and other workers operating in high threat environments subject to operational limitations.
- w. Direct and manage the Emergency Management Assistance Compact (EMAC) agreements associated with out-of state and federal law enforcement agency support during Commonwealth emergencies.
- x. The Pennsylvania Criminal Intelligence Center (PaCIC) assists in the gathering, analysis and dissemination of law enforcement sensitive information relating to an emergency, especially if the emergency is human-caused.

B. Support Agencies

1. Pennsylvania Emergency Management Agency
 - a. Maintain records and reports acquired during the incident.
 - b. Participate in the overall incident response critiques and develop (with the assistance of all affected agencies) a detailed after action report (AAR) focusing on lessons learned and methods to improve performance.
 - c. Supply technical information, advice and assistance in procuring available federal and Commonwealth emergency assistance.
 - d. Staff and operate the SEOC and, if necessary, the alternate EOC at Ft. Indiantown Gap.
 - e. Disseminate to the Governor, Lieutenant Governor, Pennsylvania Emergency Management Council members, department/agency emergency representatives and county and municipal governments precautionary notices, watches and warnings of actual or potential disasters and emergencies.
 - f. Prepare summary and special situation reports for use in the coordination of state, county and municipal emergency operations.
 - g. Draft emergency proclamations for the Governor, requests for federal disaster and emergency declarations and associated federal assistance.
 - h. Provide direction and control in the coordination of, statement and adoption of emergency orders, regulations and rules.
 - i. Coordinate the supply of essential personnel and materials assistance for state, county and municipal emergency operations, to include requesting National Guard support.
 - j. Provide emergency operations equipment, materials and supplies to supplement that owned, acquired and used by other Commonwealth, county and municipal agencies during disaster operations.
 - k. Conduct initial staff situation analysis briefings.
 - l. Activate the Emergency Alert System (EAS), as necessary.
 - m. Coordinate response activities with state, county or municipal emergency management personnel.
2. Department of Corrections
 - a. Make provisions for housing additional prisoners, resulting from evacuations and the arrest of law violators.
 - b. Notify the SEOC in the event that emergencies occur at a correctional institution which may require assistance from PSP, PEMA or other emergency officials.

- c. Draw supplemental assets/personnel from DOC resources, to include other SCIs, as required.
 - d. Provide emergency response personnel to the SEOC, as requested by PEMA, for the coordination of department emergency response activities.
 - e. Maintain a list of available DOC assets that can be used to assist.
 - f. Be prepared to dispatch specialized tactical units to assist in disaster response if the Governor approves qualification waiver with the disaster declaration.
 - g. Be prepared to dispatch negotiation teams to assist in disaster response.
 - h. Maintain plans for the incorporation of National Guard assets to a SCI facility.
3. Department of General Services
- a. Provide sworn, qualified law enforcement officers from the Capitol Police force, emergency permitting, to assist in law enforcement statewide during times of emergency.
 - b. Provide support of law enforcement operations through the procurement of supplies and resources.
4. Board of Probation and Parole
- a. Adopt such temporary emergency policies and procedures that may be deemed appropriate for continuing probation and parole functions within disaster areas.
 - b. Provide EPLOs to the SEOC, as requested by PEMA, for the coordination of board emergency response activities.
5. Game Commission
- a. Provide sworn, qualified law-enforcement officers to assist in response to disaster emergency.
 - b. Provide direction and assistance and be prepared to assume command of incidents or emergencies occurring on state lands under the jurisdiction of the commission.
6. Liquor Control Board
- a. Adopt temporary emergency measures essential to control or suspend the distribution and sale of alcoholic beverages.
 - b. Collect and report to PEMA any information on damage to and problems faced at facilities under jurisdiction of the board.
 - c. Provide EPLOs to the SEOC, as requested by PEMA, for the coordination of board emergency response activities.
7. Department of Military and Veterans Affairs
- a. Assist in the maintenance of law and order operations.

- b. Assist in providing site support for agencies involved in law and order operations.
 - c. Develop and maintain plans and procedures for emergency support in the event of a major disturbance, disaster or hazard at a SCI facility.
 - d. Deploy EPLOs to the SEOC, as requested by PEMA, for the coordination of department emergency response activities.
 - e. Collect and report to PEMA any information on damage to and problems faced at installations and facilities.
 - f. Assist, as directed by the Governor, requested by PEMA and in accordance with this State EOP, in rescue, evacuation, medical care, mass care, maintenance of law and order, air and ground transport, debris removal and other basic and essential disaster relief operations. Response to these missions will be on a temporary emergency basis and will only be requested when all other state, county, and municipal forces have been committed.
 - g. Assist the State Police and affected Counties, upon request by the State Recovery Task Force, with access control and security of evacuated areas.
 - h. Provide personnel to augment PSP traffic control activities.
8. Department of Environmental Protection
- a. Respond to requests for assistance to remove orphaned/abandoned commercial explosives.
 - b. Provide support, guidance and technical knowledge relative law enforcement operations concerning public, professional and environmental exposure to radiation sources and materials.
 - c. Oversee the removal and subsequent transportation of commercial explosives by a commercial contractor.
 - d. Control the movement, use and storage of explosives during an emergency situation.
 - e. Provide technical assistance during incidents involving unstable chemical compounds.
 - f. Provide advice and procedures as to clean-up and disposal of hazardous waste.
 - g. Deploy EPLOs to the SEOC, as requested by PEMA, for the coordination of department emergency response activities.
9. Governor's Office of Homeland Security
- a. Assist PSP by coordinating with Federal, State and Local agencies during natural or human-caused disasters.
10. Office of State Fire Commissioner
- a. Assist PSP by coordinating with local fire departments and NGO's to organize search and rescue operations.

11. Fish and Boat Commission

- a. Provide sworn, qualified law enforcement officers to assist in response to disaster emergencies.
- b. Assist in providing transportation and rescue operations in support of areas affected in times of flood.

12. Other Commonwealth Department and Agencies

- a. During civil disturbances, provide support as mandated by laws, regulations and agreements, keep the SEOC informed of all activities, and provide such assistance as requested by the governor, or his designated representative, to prevent civil disorder and restore peace and order.