

**ESF 14 - Long Term Community Recovery
Annex, 2015**

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Coordinating Agency : Pennsylvania Emergency Management Agency

Primary Agency(ies) : PA Department of Aging
PA Department of Agriculture
PA Department of Banking
PA Department of Community and Economic Development
PA Department of Conservation and Natural Resources
PA Department of Education
PA Department of Environmental Protection
PA Department of General Services
PA Department of Health
PA Insurance Department
PA Department of Labor & Industry
PA Department of Human Services
PA Department of Revenue
PA Department of Transportation
Governor's Action Team
PA Office of Administration
PA Office of Attorney General
PA Office of the Budget
PA Office of General Counsel
PA Human Relations Commission
PA State Police
PA Public Utility Commission
American Red Cross
PA Voluntary Organization Active in Disaster (VOAD)

Support Agency(ies) : PA Department of Corrections
PA Department of Military & Veterans Affairs
PA Fish & Boat Commission
PA Game Commission
Liquor Control Board
Penn State Cooperative Extension Program
PA Turnpike Commission
Pennsylvania Infrastructure Investment Authority
Federal Emergency Management Agency
U.S. Department of Agriculture
U.S. Small Business Administration

I. Introduction

A. Purpose

1. To outline and coordinate the principal activities, programs and services available to support communities and governments following a significant emergency or disaster event.
2. This document supplements the State Emergency Operations Plan (SEOP) in implementing recovery activities.

B. Scope of Operations

1. Following a disaster or an emergency, PEMA will evaluate state-wide recovery needs and act as a coordinator between the affected communities, local governments and the various state, federal and county departments, agencies and offices. These actions will be targeted to expedite and support community and government recovery activities and mitigate hazards.
2. The Commonwealth of Pennsylvania All-Hazard Mitigation Standard Plan is published separately.
3. The BORM Recovery SOG is published separately.
4. The BORM Oil, Gas, and Mine Incident Recovery SOG is published separately.
5. The BORM Nuclear Power Plant Ingestion Pathway Recovery SOG is published separately.

II. Situation and Assumptions

A. Situation

1. The Commonwealth is subject to an array of natural, technological, and human-caused hazards as identified in The Commonwealth of Pennsylvania All-Hazard Mitigation Standard Plan. One or more hazards could create a disaster requiring implementation of this annex.
2. The Commonwealth and its political subdivisions maintain a combination of governmental and volunteer emergency services organizations and facilities to cope with limited emergencies. These organizations often do not have the capability or capacity to respond to and recover from major or catastrophic emergencies.
3. Major or catastrophic events will require federal disaster assistance when the impact is of such severity and magnitude as to exceed the capability of local and Commonwealth governments and public and private partnerships to effectively respond to and recover from the incident.

B. Assumptions

1. Topography, climatological characteristics, density of industrial, transportation, oil and gas drilling, mining activities, natural and technological events can severely impact all areas of the Commonwealth.
2. Accurate and complete Initial Damage Reporting (IDR) is essential in directing pre-disaster activities.
3. Accurate and complete damage assessment information is essential in determining the types of disaster declaration requests.
4. Appropriate recovery actions can make a substantial contribution toward community recovery.
5. Recovery begins with the disaster event. The duration of the recovery may vary considerably, depending on the type and magnitude of the disaster and the capability and capacity of local and Commonwealth governments affected.
6. Programs are available through some state agencies to support the immediate needs of an impacted community.
7. Federal disaster assistance will make up the majority of post-disaster aid and is available through grant programs, dependent upon an Emergency Disaster or Major Disaster declaration by the President of the United States. Assistance may include:
 - a. Individual Assistance (IA)
 - b. Public Assistance (PA)
 - c. Hazard Mitigation (HM)
8. Low interest loans from the U.S. Small Business Administration for household, business, and economic loss may be requested by the Governor for events not meeting Individual Assistance criteria.
9. Direct Federal Assistance from federal agencies for debris removal, emergency protective measures, emergency communications, and public transportation may be requested through the FEMA Region III Administrator. This program requires cost reimbursement by the Commonwealth to FEMA.
10. Activation of The Fire Management Assistance Grant Program (FMAGP) may be requested by the Governor or their designated Governor's Authorized Representative (GAR) for assistance while a fire is burning out of control and threatens destruction of lives and improved property, critical facilities/infrastructure, and critical watershed areas. The Governor's Authorized Representative (GAR) shall coordinate with the HM Officer and State Fire Commissioners Office on Section 403 mitigation questions.
11. Through Aidmatrix and Pennsylvania Volunteer Organizations Active in Disaster (PaVOAD) donated resources and services of private and volunteer disaster relief organizations are offered in support of the relief efforts of local and state governments.

12. Recovery efforts will entail those operations or actions intended to assist a community or region in regaining its functionality.

III. Concept of Operations

A. General

1. Per the Emergency Management Code of 1978, 35 Pa. C.S. §§ 7101 - 7707, as amended, local jurisdictions have primary response and recovery obligations. Commonwealth government departments and agencies and private volunteer organizations assist in community recovery when local jurisdictions' resources are depleted.
2. Potential short-term recovery operations may include: coordination of support for emergency feeding; sheltering; restoration of water and sewage facilities; disaster assistance for uninsured essential personal property, including clothing and transportation; emergency access repairs; uninsured medical assistance; disaster unemployment compensation; crisis counseling; restoration of power, telephone, electric and gas services; repair assistance for breached dams, roads and bridges; and providing disaster recovery information in order that survivors may make informed decisions or take appropriate actions for a successful disaster recovery and to mitigate damages of future events. Refer to the Bureau of Recovery & Mitigation (BORM) Standard operating Guidance (SOG) 2011 for specific guidance regarding recovery operations.
3. Potential long-term recovery operations may include: floodplain management; relocations of, re-entry to and/or return of communities to improved sites/conditions; agricultural and recreational land restoration; comprehensive planning; HM projects; housing, economic analysis and technical support for policy-making. Refer to the Bureau of Recovery & Mitigation (BORM) Standard operating Guidance (SOG) 2011 for specific guidance regarding recovery operations.
4. Federal assistance is supplemental to and not a substitute for relief provided by the Commonwealth and its political subdivisions.
5. The Commonwealth government will form a State Recovery Task Force (SRTF) utilizing state-level personnel and assets; and the region, county and/or local governments may form a Local Recovery Task Force (See Para III D, below).
6. PEMA will maintain a prioritized listing of mitigation projects to be funded by federal Hazard Mitigation Grant Program (HMGP) and other federal funds. The Inventory is located within The Commonwealth All-Hazard Mitigation Standard Plan or separate list.

B. Organization

1. Upon a Governor's Proclamation of Disaster Emergency, or at the discretion of the governor or designee, the Pennsylvania Emergency Management Council will convene an emergency meeting within 72 hours.

2. Counties may establish and operate at local expense Disaster Service Centers (DSCs) the purpose of which is to provide critical services and programs to residents prior to the receipt of a disaster declaration. Counties may request participation of specific state agencies in the DSC through PEMA.
3. The SCO/CCO and the Federal Coordinating Officer (FCO) shall coordinate the establishment of either a Joint Field Office (JFO) or virtual JFO for declared disaster recovery operations. The SCO/CCO and FCO will co-manage the operation of the JFO.
4. All Commonwealth agencies shall provide on-site trained staff to support the PEMA-FEMA JFO operations as requested by PEMA. Coordinated activities shall encompass public information, Disaster Recovery Centers (DRCs), IA and PA programs, and HM activities.
5. PEMA will coordinate with FEMA Region III for IA, PA, and HM PDA activities.
6. After an award of a Presidential Declaration of Major Disaster, transition from the SEOC to the JFO will be conducted in accordance with established plans and procedures to avoid duplication of effort and ensure appropriate staffing at the JFO.
7. DRCs will be established upon receipt of an Individual Assistance disaster declaration. DRCs will replace DSCs in providing local, Commonwealth, and federal services and programs to residents. All state agencies when requested by PEMA shall provide on-site trained staff to support DRC locations. County, state, and federal coordination will be used to determine DRC locations.
8. A GAR will be appointed by the Governor or designee for each disaster to sign all paperwork required by FEMA/Department of Homeland Security (DHS) regarding federal disaster assistance.

C. State Recovery Task Force (SRTF)

1. The SRTF is a subset of the Pennsylvania Emergency Management Council. The chairperson of the Council appoints a chairperson to coordinate the activities of the SRTF, GAR, and/or Director of PEMA's Bureau of Recovery and Mitigation (BORM). SRTF membership shall include all agencies, bureaus, commissions, departments, and offices under the Governor's jurisdiction as warranted by the disaster.
2. The members of the Council may serve on the Task Force at the behest of the Governor or the Council chairperson. The Council may invite other organizations, Commonwealth, and federal agencies to participate as needed. Recommendations will be shared with impacted communities and the Director of BORM.
3. The SRTF, when directed by the Governor or the Council chairperson, reviews and conducts studies of disasters that occur in the Commonwealth, including their causes and impacts, and makes recommendations to prevent future disasters, lessen their impact, and help expedite recovery at the state and local levels.

4. Activation of the SRTF is announced and endorsed by a vote of the Council, presumed to be standing in recess as a result of the Governor's Proclamation of Disaster Emergency and emergency meeting. The Council activates the SRTF within 30 days of the disaster declaration, and then delegates its recovery duties to the SRTF. The Governor or the Council chairperson may request stakeholders, such as private business owners and county emergency management coordinators from undeclared counties, to serve as ancillary and contributory members of the SRTF.
5. The SRTF is responsible for development of a framework of long-term human services and economic assistance plans and procedures. These plans and procedures will include what kind of support will be provided, who will provide it, and how, when, and where it will be provided.
6. The chairperson and each member of the SRTF shall appoint a counterpart Emergency Preparedness Liaison Officer (EPLO) or other experienced member(s) of his/her staff to a workgroup that will carry out the functional requirements of the SRTF. The SRTF membership acts as the executive level steering committee of the workgroup and the workgroup reports at regular intervals to the task force to gain approval, direction and/or guidance.
7. The SRTF workgroup will be divided into three functional areas: a) human services b) business and economic recovery and c) infrastructure.
8. Once the chairmanship, membership, workgroup and first meeting date of the SRTF are set, a media announcement will be coordinated and disseminated so the public may learn of the Commonwealth's recovery intentions. Goals will be established by the SRTF in coordination with JFO activity and all recovery activities will be maintained in a close partnership with JFO staff until the close of the JFO. Upon closure of the JFO the coordination will be maintained with the GAR and/or Director of BORM.
9. Workgroup meetings, while the disaster is being quantified, will occur with a frequency as determined by the SRTF Chair. Workgroup members shall have access to IA, PA and U.S. Small Business Administration (SBA) disaster information within the guidelines set forth by the Privacy Act of 1974, as well as has an opportunity to identify HM projects. A Geographic Information System (GIS) technician will be assigned to the SRTF to assist in data analysis and depiction of damages.
10. Selection of HM Grant Program Application Review Team. PEMA will be responsible for team training and coordinate the application review process in preparation for FEMA Region III submittal.
11. Prioritization Process: assuming state funds are available, the SRTF will make recommendations to the Governor through the Council for recovery strategies. These recommendations will be prioritized by the SRTF by posing the question: 'What does the most good for the greatest number of citizens in a) public health and safety b) business and economic stability and opportunity for growth and c) infrastructure?'
12. The SRTF, through its workgroup(s), will produce a comprehensive report. The report will include a set of specific short-term and long-term recommendations and/or activities,

so that recovery actions may be tracked and successes may be recorded as the task force/workgroup reduces its meeting pace.

D. Local Recovery Task Forces (LRTF)

1. Affected counties and other political subdivisions are encouraged to create a Local Recovery Task Force (LRTF) to assist the SRTF in the development of a coordinated community recovery plan and to carry forth the goals and objectives of recovery efforts after the formal participation of the SRTF is no longer critical.

E. Long Term Recovery Committee (LTRC)

1. Private sector representatives and local voluntary organizations, in cooperation with local government, will form a LTRC to guide and coordinate community recovery and reconstruction.
2. The LTRC will assist the LRTF in: making and implementing the community recovery plan, making recommendations to local elected officials regarding recovery planning, prioritization of recovery efforts, changes in land use and zoning, and disaster mitigation projects.

IV. Responsibilities

A. Coordinating Agency

1. Pennsylvania Emergency Management Agency (PEMA)
 - a. Coordinate the supply of essential personnel, equipment and materials assistance for state, county and municipal emergency operations.
 - b. Establish a current list of contractors having the capability to accomplish emergency repairs or restoration of vital utilities and facilities which have been destroyed or damaged.
 - c. Review contingency plans and coordinate task assignments with other departments/agencies and volunteer groups.
 - d. Prepare summary and special situation reports for use in the coordination of state, county and municipal emergency operations.
 - e. Draft emergency proclamations and state requests for federal disaster and emergency declarations and associated federal assistance.
 - f. Provide for logistical and administrative support to response personnel deployed to the disaster site.

- g. Assure that the following information on the area surrounding the emergency is available:
 - 1) Population affected.
 - 2) Environmental conditions, e.g., rural/urban, agricultural, recreational, etc.
 - 3) Accessibility of site for communications and emergency response personnel.
 - 4) Alternate routes available to the traveling public.
 - 5) Canals, storm drains, surface water and groundwater sources.
 - 6) Weather conditions at the site.
- h. Make extra wire line and cellular telephone services, as well as radio nets, operational, as needed.
- i. Coordinate emergency waivers for responding utility vehicles.

B. Primary Agencies

- 1. Department of Aging
 - a. Collect and report to PEMA any information on problems involving special care for the elderly in a disaster.
 - b. Coordinate the provision of special state financial and other assistance to the elderly following a disaster.
 - c. Provide trained representatives to disaster recovery centers
 - d. Determine if any non-emergency programs and/or funds administered by the department can assist in the recovery effort.
- 2. Department of Agriculture
 - a. Supply technical advice and assistance including laboratory services in the inspection and disposal of damaged or contaminated foodstuffs and commodities.
 - b. Supply technical advice and assistance in the alleviation of public health hazards, including actions associated with the food or vector transmitted disease outbreaks and vector control activities.

- c. Supply technical advice and assistance in the inspection and disposal of damaged or contaminated human or animal foodstuffs and commodities and decontamination of household goods.
 - d. Conduct, in conjunction with the U.S. Department of Agriculture (USDA), the specialized damage survey and reporting required to support a State request for federal aid to residents of rural areas.
 - e. Coordinate with the USDA, Department of Health (DOH) and Department of Environmental Protection (DEP) for the collection of product samples and the disposition of damaged or contaminated feed/food products.
3. Department of Banking
- a. Disseminate information on flood insurance to banks and other financial institutions.
 - b. Advise and monitor procedures of financial institutions for the safeguarding and recovery of records to assure minimal disruption of services.
4. Department of Community and Economic Development
- a. Provide technical assistance in community planning, and natural and cultural resources and historic properties expertise and assistance; community liaison for Commonwealth owned lands and facilities; and natural-hazards vulnerability analysis expertise.
 - b. Coordinates with ESF #11 – Agriculture and Natural Resources regarding long-term recovery of natural and cultural resources and historic properties.
5. Department of Conservation and Natural Resources
- a. Prepare and submit requests for federal financial assistance for timber removal operations necessitated by major disasters as declared by the President and direct overall timber removal operations.
 - b. When requested, provide field teams for the purpose of taking water samples of public reservoirs, water intake points, water treatment plants, sewage treatment plants, ground water, and surface water for the purpose of analysis.
 - c. Collect and report to PEMA any information on damage to and disruption of state owned forest, park and recreational facilities and services.
 - d. Assist, as requested by PEMA, with the conduct of emergency communications operations.

6. Department of Education

- a. Consult with and serve as liaison between county and state emergency management organizations and the public and private school systems, including basic and higher education institutions.
- b. Provide general direction and support of emergency operations involving the use of facilities and equipment, under the purview of the department, for disaster relief purposes, as well as information on damage to and disruption of educational facilities.

7. Department of Environmental Protection

- a. Provide technical assistance in contaminated debris management, environmental remediation, and watershed protection, planning, management, and restoration.
- b. Provide technical assistance in developing appropriate drinking water and wastewater infrastructure projects and in identifying financial assistance options.
- c. Provide technical assistance on using environmentally sound and sustainable approaches in rebuilding businesses and communities.

8. Department of General Services

- a. Assign, in accordance with priorities established by PEMA, state-owned motor vehicles for disaster recovery purposes.
- b. Procure or assist in the procurement of equipment, materials and supplies required by Commonwealth departments/agencies to be used for disaster recovery purposes, including the emergency supply of surplus state property.
- c. Provide purchasing assistance to other departments and agencies to purchase or lease facilities, supplies, equipment and services, as needed.
- d. Maintain liaison with all utility companies and the Public Utility Commission (PUC) to assure that maintenance or repair work is carried out to meet the most urgent needs of the community.

9. Department of Health

- a. Collaborate with State, county, and local officials on prioritizing restoration of the public health and private medical and healthcare service delivery infrastructures to accelerate overall community recovery.
- b. Provide technical consultation and expertise on necessary services to meet the long-term physical and behavioral health needs of affected populations, as well as encouraging short- and long-term public financing to meet these needs.

- c. Coordinate linking HHS benefits programs with affected populations.
- d. Provide technical assistance in the form of impact analyses and recovery planning support for public health and private medical and other healthcare service delivery infrastructure, where appropriate.
- e. Provide coordination of all potential HHS sources of recovery funding.

10. Department of Insurance

- a. Supply, as requested by PEMA, such property damage information as may be available through insurance industry channels.
- b. Furnish the SRTF with professional advice and assistance in the evaluation of property damage information and reports.
- c. Provide the SRTF Chairman with such property damage claims information as may be available.

11. Department of Labor and Industry

- a. Assist in the recruitment of labor required for recovery operations and coordinate the availability of the Pennsylvania Conservation Corps.
- b. Provide technical personnel to assist in the identification and recruitment of individuals with specialized occupations needed to support recovery operations.

12. Department of Human Services

- a. Direct and supply emergency operations involving the use of department institutions and facilities for disaster relief and recovery purposes.
- b. Supply crisis counseling assistance to citizens.
- c. Provide trained representatives to Disaster Recovery Centers (DRCs) (food stamps, crisis counseling, and ombudsman).
- d. Provide, from appropriate county assistance offices, staff personnel to perform registrar duties at the DRC, as requested.
- e. Develop a plan to provide for welfare of special needs and general population groups.

13. Department of Revenue

- a. Assist in macroeconomic studies and report to the Governor and PEMA, concerning losses attributable to the disaster that will affect recovery operations.

- b. Use tax records to provide data on energy supply, throughput and utilization.

14. Department of Transportation

- a. Supply professional engineering assistance to municipal governments prior to the filing of applications for federal assistance in:
 - 1) Conducting highway and bridge damage surveys.
 - 2) Reporting work and activities.
 - 3) Inspecting completed project work.
- b. Supply technical advice to county and municipal governments on matters relating to the repair and replacement of county and local roads, as well as advice for the preparation and filing of applications for federal assistance.
- c. Provide, to the extent possible, department equipment capable of assisting in recovery operations.
- d. Report to the State EOC any information on major disaster disruptions of or damage to highway systems and facilities, to include available information regarding major disruptions of and damage to county and municipal systems and facilities.
- e. Report to the State EOC any known information on major disaster disruptions of and damage to key air, rail and bus transportation systems and facilities.

15. Governor's Action Team

- a. Act as a liaison between the Governors' Office and the SRTF.

16. Office of Administration

- a. Maintain plans and procedures for the dissemination of recovery information to all state agencies.
- b. Recruit, in coordination with the Civil Service Commission, temporary employees needed by departments and agencies for the performance of essential administrative work and activities associated with disaster recovery.
- c. Assist departments/agencies in the restoration of telecommunications after a disaster.
- d. Activate Commonwealth Continuity of Government plans and coordinate ESF #2 recovery activities.
- e. Activate the department's Continuity of Government plan.

- f. Determine if any non-emergency programs and/or funds administered by the department can assist in the recovery effort.
- g. Assign Commonwealth employees to temporary duty with state departments/agencies for the performance of specific and essential disaster operational or assistance work and activities.
- h. Provide technical advice and assistance to PEMA on the immediate establishment or restoration of essential communications in a disaster.

17. Office of Attorney General

- a. Provide specifically trained agents from the environmental crimes unit to respond to hazardous waste incidents that hinder the recovery process.
- b. Advise and assist state departments/agencies and other jurisdictions on the legal and consumer protection aspects of disaster debris and wreckage removal from private property and access permits to carry out emergency repair operations on public facilities.

18. Office of the Budget

- a. Provide support to state agencies for the expeditious processing of purchases of commodities and services via emergency purchase procedures and local purchases.

19. Office of General Counsel

- a. Provide legal advice as needed.

20. Pennsylvania Human Relations Commission

- a. Enforce state laws prohibiting discrimination in housing and commercial property.
- b. Provide educational programs to promote good will and voluntary compliance.
- c. Pursue efforts to prevent and/or eradicate civil tension relating to housing and/or commercial property.
- d. Receive and investigate complaints filed under the federal Fair Housing Act with the U.S. Department of Housing and Urban Development.

21. Pennsylvania State Police

- a. Provide costs of maintaining curfews in affected areas.
- b. Provide costs of securing evacuated areas.

- c. Provide appropriate security, traffic and access control in support of recovery operations.

22. Public Utility Commission

- a. Assist in providing essential information regarding the priority movement by regulated transportation utilities of materials and equipment required in a disaster.
- b. Supply technical advice and assistance to state agencies and commissions on the emergency operation of public utility systems and facilities and the supply of services.
- c. Maintain liaison with all utility companies to assure that maintenance or repair work is carried out to meet the most urgent needs of the community.
- d. Assist in coordinating the movement of essential utility personnel to respond to disruptions or outages of utility facilities.
- e. Monitor the restoration of regulated utilities, including gas, electric, water/wastewater and telephone services and make all necessary arrangements with the appropriate elements of the private sector for service restoration.
- f. Collect and report to PEMA any information on major damage to and disruption of public utility systems, facilities and services including, particularly, prolonged disruptions of utility services.
- g. Conduct special site surveys of utility service conditions and problems within specified areas.

23. American Red Cross

- a. Provide long-term individual and family services, case management, assistance with unmet needs, and health and human services both directly and through other agencies.

24. Pennsylvania Voluntary Organizations Active in Disaster (PaVOAD)

- a. Provide canvassing, needs assessment, and information distribution support to local, State, and Federal operations.
- b. Provide assistance with locating housing resources and short-term lodging assistance, as well as assistance for repairing and rebuilding homes.
- c. Provide assistance with unmet needs related to obtaining/ completing permanent housing.
- d. Provide debris clearance in concert with homeowners and local government.

- e. Develop, train, and operate community long-term recovery committees to help meet individual and community needs as identified.
- f. Provide long-term individual and family services, case management, and assistance with unmet needs for individuals and families, and health and human services.
- g. Provide financial assistance to affected individuals and families for unmet needs.

C. Support Agencies

1. Department of Corrections
 - a. Assist in debris and wreckage removal if resources are requested and available under appropriate supervision.
2. Department of Military and Veterans Affairs
 - a. Assist in recovery operations as directed by the Governor's Office.
 - b. Assist, as directed by the Governor and requested by PEMA, and in accordance with the State EOP, with applicable mission assignments in recovery operations, medical care, mass care, maintenance of law and order, air and ground transport and other basic and essential disaster recovery operations. Response to these missions will be on a temporary emergency basis and will only be requested when all other state, county and municipal resources have been expended.
3. Fish and Boat Commission
 - a. Conduct, as requested by PEMA, special site surveys of conditions or problems at specified locations along waterways and at or in the vicinity of water impoundments.
 - b. Supply technical advice and assistance on matters relating to the proper conduct of disaster recovery projects on or along waterways or in the vicinity of water impoundments.
 - c. Establish and maintain river access control points as required.
4. Game Commission
 - a. Assist, as requested by PEMA, with the conduct of emergency communications operations.
 - b. Conduct, as requested by PEMA, special site surveys of conditions at specified points, particularly in rural areas.
 - c. Liquor Control Board

- d. Adopt temporary emergency measures essential to control or suspend the distribution and sale of alcoholic beverages.
 - e. Supply, as requested by PEMA, alcoholic beverages for use in recovery for emergency medical care.
5. Penn State Cooperative Extension Program
- a. Assist in surveillance of agribusiness and agricultural facilities for suspicious animal or crop issues.
 - b. Report suspicious events/activities to the PDA regional office and other appropriate authorities.
 - c. Assist in identification of affected farms and other facilities that are damaged by the emergency
 - d. Assist in dissemination of information to affected populations, especially in rural areas.
6. Pennsylvania Turnpike Commission
- a. Collect and report to PEMA any information on damage to and disruption of commission installations, facilities and services.
 - b. Supply to PEMA, as requested, assistance on emergency communications, particularly to points on and in the immediate vicinity of the turnpike.
 - c. Supply to PEMA, as requested, assistance with the emergency transport of personnel and materials to points on or in the immediate vicinity of the turnpike.
7. Pennsylvania Infrastructure Investment Authority (PENNVEST)
- a. Provide guidance and information, as necessary, on the PENNVEST program to applicants in cooperation with the public assistance officer at the Joint Field Office (JFO).
8. Federal Emergency Management Agency
- a. Provide technical assistance in community, tribal, and State planning; recovery and mitigation grant and insurance programs; outreach, public education, and community involvement in recovery planning; building science expertise; and natural hazard vulnerability/risk assessment expertise.

9. U.S. Department of Agriculture

- a. Provide: emergency loans and grants for the agricultural sector; economic and technical assistance for recovery of rural community facilities, businesses, utilities, and housing; technical assistance for agricultural market recovery, community planning, and community development; and resource conservation assistance.

10. U.S. Small Business Administration

- a. Provide long-term loan assistance to homeowners, renters, businesses of all sizes, and nonprofit organizations for repair, replacement, mitigation, relocation, or code-required upgrades of incident-damaged property.
- b. Provide loan assistance to small businesses to address adverse economic impact due to the incident.

D. The State Recovery Task Force (SRTF)

1. The SRTF is responsible for spearheading, if demanded by the scope of the disaster, widespread changes in comprehensive planning for the purposes of building an improved Pennsylvania not as vulnerable to the hazard(s) that caused it.
2. The SRTF will establish, as appropriate, study groups with federal, state and local representation for documentation and analysis of the incident. The study groups will determine recommendations for changes in Commonwealth and local emergency operations plans. Topics for a revised comprehensive planning approach may include but not be limited to:
 - a. Rebuilding to higher standards or restricting building in certain areas;
 - b. Revising zoning and subdivision ordinances;
 - c. Incorporating capital improvement programs that limit the availability of infrastructure in high hazard areas in order to discourage development;
 - d. Lower taxes for open space or reduced-density development;
 - e. Impact taxes for hazard area development;
 - f. Transferring development rights from hazard areas to safer locations;
 - g. Creating new jobs in different sectors; and/or
 - h. Shifting support for specific transportation routes, methods or other infrastructure.

E. State Recovery Task Force Chairperson

1. The Chairperson of the SRTF is appointed by the Governor and acts on behalf of the Governor. The responsibilities of the SRTF chairperson shall include but not be limited to the following:
 - a. Determine the appropriate ESFs and the level of support required.
 - b. Organize and convene the SRTF.
 - c. Coordinate the development of task force procedures for the direction of the recovery effort and for coordination among all of the involved entities in accordance with the Commonwealth Goals: Sustainability and Risk Management Matrix, Appendix E (short term).
 - d. Coordinate with the Incident Manager and/or CCO, and the Planning Officer/ESF # 5, to make a determination that the Commonwealth's response activities are complete and long-term recovery activities have formally begun.
 - e. Establish an economic assistance hotline and/or website to provide information to businesses and individuals concerning where such assistance can be obtained.
 - f. Issue recovery-related directives for the Governor.
 - g. Make recovery-related recommendations to the Governor.
 - h. Act under the direction of the Governor in the execution of his/her emergency powers when a State of Disaster Emergency is in force.
 - i. Set up a SRTF meeting schedule and the agendas for such meetings;
 - j. Coordinate information and data collection (a sampling of which is shown in Appendix G, Steps for Disaster Recovery) and research to support SRTF decision-making and its recommendations to the Governor and the communities regarding hazard and floodplain management, continuity of government efforts, comprehensive planning and mitigation projects.
 - k. Establish a framework for strategic short- and long-term recovery priorities, processes, resources and timeframes for the restoration of state services, facilities, programs and infrastructure as well as recommendations for assistance to impacted communities. See Appendices E and F.
 - l. Institutionalize the Commonwealth's goals of sustainability and risk management throughout the recovery process. See Appendices E and F.

V. Authorities and References

1. Commonwealth of Pennsylvania All-Hazard Mitigation Standard Plan
2. Commonwealth of Pennsylvania Annual Hazard Mitigation Administrative Plan
3. Commonwealth of Pennsylvania Hazard Mitigation Strategic Plan