

ESF 01 - Transportation Annex, 2015

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- Coordinating Agency :** PA Department of Transportation
- Primary Agency(ies) :** PA Department of Transportation
- Support Agency(ies) :** PA Turnpike Commission
Civil Air Patrol
PA State Police
PA Department of Education
PA Game Commission
PA Department of Conservation and Natural Resources
PA Department of General Services
PA Department of Corrections
PA Department of Military & Veterans Affairs
PA Public Utility Commission
PA Fish & Boat Commission

I. Introduction

A. Purpose

1. To provide coordination and direction of highway transportation and infrastructure, and coordination of rail, navigable water, and air transportation not otherwise directed by federal authority during a major disaster.

B. Scope of Operations

1. The scope of this Emergency Support Function is to provide direction and control of highway transportation and assist with the coordination of other air, navigable water, and surface transportation systems in the Commonwealth.

II. Situation and Assumptions

A. Situation

1. Prior to, during, and after disaster emergencies, there may be a heavy demand for transportation.
2. The anticipated demand for emergency transportation services indicates a need for a statewide coordinating agency to develop emergency highway transportation plans.
3. To help coordinate the availability of state owned air resources to support the State and Regional Disaster Airlift (SARDA) Plan.

B. Assumptions

1. Transportation resources and facilities will be partially or totally functional.
2. There will be adequate communications between the State Emergency Operations Center (SEOC), county Emergency Operations Centers, PennDOT's Area Command, and the SARDA coordinators.
3. Statewide activation of the SARDA fleet will generally not be necessary, and only selected portions of the fleet will be called on to respond to a disaster.

III. Concept of Operations

A. General

1. The Pennsylvania Department of Transportation (PennDOT) is the designated ESF Coordinator for ESF #1 and as such is the primary coordinator for transportation services. PennDOT will resolve conflicts and establish priorities in order to restore highway infrastructure capacity as rapidly as possible. PennDOT, in conjunction with support agencies, will coordinate applicable issues for rail, navigable water, and air transportation resources not otherwise directed or controlled by federal authority.

B. Organization

1. The Deputy Secretary for Highway Administration, or designee, will direct emergency response activities that affect highway infrastructure and transportation, and will coordinate rail, navigable water, and air transportation functions that are not otherwise directed by federal authority but are within the capabilities of the department.
2. PennDOT District Executives will assist the Deputy Secretary for Highway Administration.
3. Designated support agencies will act within their capabilities and authorities to assist PennDOT.

IV. Responsibilities

A. Coordinating Agency

1. PennDOT
 - a. Coordinate state-level emergency transportation services, equipment, and activities.
 - b. Collect and report to PEMA any available information on major disruptions of and damage to primary transportation systems.

- c. Deploy Emergency Preparedness Liaison staff to the State Emergency Operations Center (SEOC).
- d. Coordinate plans and procedures with support agencies for routing and route control associated with emergency evacuation.
- e. Assist, as requested by PEMA, with the designation of routes and controlled entry points, and for the emergency movement of people and resources.
- f. Coordinate transportation efforts of state departments/agencies and other jurisdictions in debris and wreckage removal operations on public property and private property after gubernatorial declaration.
- g. Coordinate the removal of debris and wreckage in life safety emergency situations from all state highways, bridges, road rights-of-way, and facilities.
- h. Provide traffic signage, if available, and detour information when requested.
- i. Provide Pennsylvania Tourism and Type 10 County maps when requested. Keep maps on the department website current.
- j. Provide the Governor's State Recovery Task Force an assessment of the transportation system and readiness to reopen all or selected roadways.
- k. Prepare to coordinate with Federal ESF #1 personnel and resources.
- l. Consider issuing advisory speed limits on interstate highways when requested by PEMA.

B. Support Agencies

- 1. Pennsylvania Emergency Management Agency
 - a. Coordinate priorities of transportation requests and requirements.
 - b. Coordinate the emergency provision of motor fuels and transport services.
 - c. Work with ESF #12 (Energy) for information and input on needs.
 - d. Prepare summary and special situation reports for use in the coordination of state, county, and municipal emergency operations.
 - e. Draft emergency proclamations and state requests for Federal disaster emergency declarations and associated Federal assistance.
 - f. Proactively inform PennDOT how PEMA will incur obligations for the purchase of materials and supplies needed during a disaster, following a Governor's Declaration of Emergency.
 - g. Request that the Governor issue declaration of emergency, and explain to PennDOT and other agencies how that changes any needed reporting.

- h. Be ready to mobilize and dispatch emergency operations equipment, materials, and supplies to supplement those owned, acquired, and used by other Commonwealth, county, and local agencies during disaster operations.
 - i. Supply technical information, advice, and assistance in procuring available Federal and Commonwealth emergency assistance.
- 2. Department of Conservation & Natural Resources
 - a. Mobilize and dispatch vehicles (including snowmobiles and ATVs) and drivers for emergency transportation of personnel or resources.
- 3. Department of Corrections
 - a. Mobilize and dispatch buses or other transportation equipment to assist in response.
- 4. Department of Education/SSHE
 - a. Inform school districts, colleges, and universities of the legal requirement to make available school buses and transportation vehicles they own or lease for service, in the event of an emergency evacuation.
- 5. Department of Environmental Protection
 - a. Assist PennDOT to control off-road movement of explosives.
 - b. Assist PennDOT by controlling the use and storage of explosives during an emergency situation.
 - c. Collect and report to PennDOT all information regarding hydrologic, environmental, or waterway obstruction emergency conditions affecting Commonwealth rivers and streams; assist in operations associated with alleviation of such emergency problems.
 - d. Identify suitable staging areas to receive debris and wreckage for segregation and further disposition.
 - e. Issue emergency permits for the removal of debris and wreckage from Commonwealth waters. Identify local waterway debris staging areas as described in “d” above.
 - f. Dispatch DEP staff to supervise the removal and disposal of “orphaned” debris on public property.
 - g. Dispatch DEP staff to respond to the scene of orphaned or discovered hazardous materials or hazardous wastes to monitor, sample, and/or contain such substances. Oversee the mitigation, immediate cleanup, and/or long term remediation of such substances.
- 6. Department of General Services
 - a. Assign, as available, in accordance with priorities established by PEMA, state-owned, temporary fleet vehicles based at the commonwealth garage for emergency operational purposes.

- b. Assist with the acquisition and allocation of excess and surplus federal property made available for use under a federal emergency and disaster declaration.
7. Department of Military and Veterans Affairs
- a. Prepare to assist, as directed by the Governor and requested by PEMA, in emergency air and ground transport operations.
 - b. Prepare to assist, as directed by the Governor and as authorized by military regulations, in rescue, evacuation, medical care, mass care, maintenance of law and order, air and ground transport, and other disaster relief operations.
8. Turnpike Commission
- a. Prepare to assist with the emergency transport of personnel and materials to points on, or in the immediate vicinity of, facilities under Turnpike control.
 - b. Proactively collect and report to PennDOT any information on damage to and disruption of commission facilities.
 - c. Consider waiving tolls for emergency support vehicles.
 - d. Consider waiving tolls when other interstates or major highways are closed or adversely affected by an event.
9. Pennsylvania State Police
- a. Proactively collect and report to PennDOT information on major disruptions or significant closures.
 - b. Be ready to provide personnel to operate Transportation Access Control Points (ACPs) to prevent unauthorized reentry into evacuated areas.
 - c. Enforce restrictions on travel.
 - d. Prepare to provide airfield security for SARDA operations.
 - e. Prepare to provide, to the extent possible, police air asset capabilities for state, county, and municipal emergency operations.
10. Public Utility Commission
- a. Proactively monitor commercial transportation systems (common carrier, pipeline and rail) to determine needs and availability to support emergency activation.
 - b. Proactively report disruptions of normal service to PennDOT.
11. Fish and Boat Commission
- a. Prepare to mobilize and dispatch boats/vehicles and operators for emergency transportation of persons or resources.
 - b. Prepare to provide personnel to operate Transportation Access Control Points (ACPs) to prevent unauthorized reentry into evacuated areas.

12. Pennsylvania Game Commission

- a. Prepare to mobilize and dispatch boats/vehicles and operators for emergency transportation of persons or resources.
- b. Be ready to provide personnel to operate Transportation Access Control Points (ACPs) to prevent unauthorized reentry into evacuated areas.

13. Civil Air Patrol

- a. When requested by PEMA, activate the SARDA Plan in conjunction with PennDOT (Bureau of Aviation).
- b. Provide aerial transportation or reconnaissance as needed.

V. Administration and Logistics

A. Administration

1. Any commercial/private transportation commandeered or used under the Governor's emergency powers shall be reimbursed when emergency funds become available.

B. Logistics

1. Additional manpower requirements will be requested through the Department of Labor and Industry via its Emergency Preparedness Liaison Officer (EPLO).